CONFRONTING THE PUBLIC HEALTH WORKFORCE CRISIS:
ASPH STATEMENT ON THE PUBLIC HEALTH WORKFORCE

The U.S. faces a future public health workforce crisis, and the current public health workforce is inadequate to meet the health needs of the U.S. and global population.

**KEY FACTS:**

- ASPH estimates that **250,000 more** public health workers will be needed by 2020.

- The public health workforce is diminishing over time (there were **50,000 fewer public health workers in 2000 than in 1980**), forcing public health workers to do more for more people with fewer resources.

- This challenge is compounded by the fact that 23% of the current workforce – almost 110,000 workers – are eligible to retire by 2012.

- There are documented and forecasted shortages of public health physicians, public health nurses, epidemiologists, health care educators, and administrators. Without enough public health workers protecting us where we live, work and play, we all are vulnerable to serious health risks.

- To replenish the workforce and avert the crisis, schools of public health would have to train three times the current number of graduates over the next 12 years.

**WHAT WE NEED TO DO NOW TO PREVENT A PUBLIC HEALTH WORKFORCE CRISIS**

- Increase federal funding to support public health professional education, including:
  - degree-oriented public health fellowship programs, as well as for improved hands-on experiences for public health students;
  - recruitment of students for dual training opportunities to couple public health graduate training with other health professional training, i.e., medicine, nursing, dentistry and veterinary medicine;
  - public health loan repayment programs;
➢ programs that provide financial support for students enrolled in public health degree programs;
➢ post-doctoral training opportunities within government agencies for under-represented minorities who are involved in health disparities research; and,
➢ loan forgiveness programs for students whose work focuses on the elimination of racial and ethnic health disparities.

• Build capacity in schools of public health to address the needs of a larger graduate-level student body, as well as:
  ➢ offer training opportunities for current professionals and undergraduate students; and
  ➢ address racial/ethnic and geographic disparities.

• Establish a U.S. Global Health Service to coordinate U.S. efforts to assist in international areas of need.

• Establish an institutionalized, periodic enumeration of the public health workforce to more accurately identify current and future public health workforce needs.
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BACKGROUND
Dramatic public health advances in the 20th century have improved the quality of life—an increase in life expectancy, worldwide reduction in infant and child mortality, and the elimination or reduction of numerous life-threatening communicable diseases. These achievements could not have occurred without the research, practice and service of professionals who comprise the public health workforce. This multi-disciplinary workforce includes public health clinicians, occupational and environmental health specialists, epidemiologists, biostatisticians, health program administrators and educators, health economists, planners and policy analysts.(1)

Employed by governmental public health agencies, community-based service organizations, academic and research institutions, private organizations, hospitals, health plans and medical groups, these professionals function broadly, with activities including health surveillance, protection, promotion, planning, regulation, and health services organization, delivery, and evaluation.(1)

The world increasingly relies upon the public health workforce to confront emerging communicable diseases (e.g., Ebola and avian influenza), prevent environmental hazards (e.g. protect food security and combat climate change) and chronic disease (e.g. obesity and its myriad health consequences) and assist communities in preparing for disasters (e.g. earthquakes and biological and chemical terrorist attacks). The growing complexity of public health science necessitates that more specialists be trained in additional public health sub-disciplines. In the era of globalization, the U.S. public health workforce needs to be adequately prepared to handle health threats that often arise from outside our national boundaries.

The existence of a significant public health workforce shortage in the U.S. is generally acknowledged but difficult to quantify, given numerous challenges including inconsistent enumeration of the existing workforce and no systematic effort to date to assess national needs.(2-4)

FORECAST
Today’s public health workforce, faced with daunting public health challenges, has been forced to do more with fewer people. For example, in the U.S. in the year 2000 there were over 50,000 fewer public health employees than in 1980.(5, 6) While the 1980 workforce ratio (220 per 100,000) may in fact be an underestimate of the ideal number of public health workers, it provides a benchmark for estimating current and future needs.(2)

While technological advances may to some extent mitigate the impact of the decrease in the size of the public health workforce, this trend cannot continue without drastically compromising the public’s health.

In order to have the same public health workforce to population ratio in 2000 as existed in 1980, there would have had to have been over 600,000 public health workers, or over 150,000 more
than the 450,000 there were at the time. In 2020, in order to have the same ratio (220 to 100,000), the public health workforce would need to number over 700,000, or over 250,000 more than the most recent count.

**Public Health Workforce to U.S. Population Ratios**

<table>
<thead>
<tr>
<th>Year</th>
<th>U.S. Population (7)</th>
<th>Ratio of the Public Health Workforce to U.S. Population</th>
<th>Public Health Workforce</th>
</tr>
</thead>
<tbody>
<tr>
<td>1980</td>
<td>226,542,199</td>
<td>220 per 100,000</td>
<td>500,000 (5)</td>
</tr>
<tr>
<td>2000</td>
<td>281,421,906</td>
<td>158 per 100,000</td>
<td>448,254 (6)</td>
</tr>
<tr>
<td><strong>Projected Need</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2020</td>
<td>335,805,000</td>
<td>220 per 100,000</td>
<td>738,771</td>
</tr>
</tbody>
</table>

More than 50% of states cite the lack of trained personnel as a major barrier to our nation’s preparedness.(8) Additionally, a recent Institute of Medicine report states that there is a shortage of 10,000 public health physicians—double the amount estimated to be practicing currently.(9) Other reports have documented and forecast shortages among public health nurses, epidemiologists, health care educators, and administrators. Moreover, there are demonstrated disparities in the public health workforce related to racial and ethnic parity, as well as geographic mal-distribution. As stated by the Sullivan Commission on Diversity in the Healthcare Workforce, “Today’s physicians, nurses, and dentists have too little resemblance to the diverse populations they serve, leaving many Americans feeling excluded by a system that seems distant and uncaring. The fact that the nation’s health professions have not kept pace with changing demographics may be an even greater cause of disparities in health access and outcomes than the persistent lack of health insurance for tens of millions of Americans.”(10)

Public health workforce shortages are even more critical in much of the developing world. For example, despite representing 11% of the world’s population and 24% of the global burden of disease, sub-Saharan Africa has only 3% of the world’s health workers and commands less than 1% of the world’s health expenditures.(11) The 2006 *World Health Report* states that there is a “major mismatch” between population needs and the available public health workforce in terms of overall numbers, relevant training, practical competencies and sufficient diversity to serve all individuals and communities. Multifaceted efforts are needed to increase the capacity of the global public health workforce, given the increasingly easy cross-country transmission of disease.(12)
Retirement. Retirement projections of public health professionals are not available for most private-sector positions. However, for the public-sector, the estimated retirement potential is sobering.

<table>
<thead>
<tr>
<th>Level</th>
<th>Percent Eligible to Retire</th>
<th>Percent of Total Workforce(6)</th>
<th>Total Workforce</th>
<th>Number Eligible to Retire</th>
</tr>
</thead>
<tbody>
<tr>
<td>Federal</td>
<td>44(13)</td>
<td>19</td>
<td>450,000</td>
<td>37,620</td>
</tr>
<tr>
<td>State</td>
<td>29(8, 14)</td>
<td>33</td>
<td>450,000</td>
<td>43,065</td>
</tr>
<tr>
<td>Local</td>
<td>19(15)</td>
<td>34</td>
<td>450,000</td>
<td>29,070</td>
</tr>
<tr>
<td><strong>Total Eligible to Retire</strong></td>
<td><strong>109,755</strong></td>
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</tbody>
</table>

If we assume that the public health workforce numbered 450,000 in the years when each of the retirement waves is projected (2003, 2012, 2010), then by 2012 a total of over 100,000 public health workers will retire—23% of the current workforce—leaving a large void of expertise to be filled.

THE RESPONSE

Provide funding for public health education. Federal financial support for public health professional education has been steadily eroding since 1980. Two recent Institute of Medicine (IOM) committees found that federal support for graduate public health education is woefully inadequate. The dearth of support could be addressed by increasing federal funding for students in public health degree programs through mechanisms such as training grants, loan repayment and forgiveness programs, and service obligation grants. Improved practice experiences for public health students should be supported by increased numbers and types of agencies and organizations that would serve as sites for practice rotations.

Increase Public Health Educational Capacity. As stated in IOM report The Future of the Public’s Health in the 21st Century, “The public health workforce must have appropriate education and training to perform its role.” There are currently 40 accredited schools of public health that are the primary providers of public health education in the U.S., training over 85 percent of public health graduates from accredited schools and programs. To reach over 250,000 additional trained public health workers by 2020, schools of public health will have to increase their number of graduates three-fold over the next 12 years.

Expanding the capacity of the 40 accredited schools of public health is necessary to achieve this goal. Today, many schools do not have the resources or capacity to manage larger class sizes and are forced to turn away qualified applicants. Many States across the U.S. have reduced their support to schools of public health, forcing them to struggle in order to support their valuable programs. Added resources, combined with student recruitment efforts, have the potential to dramatically increase the numbers of highly-trained public health workers.

In addition, a number of new schools of public health are in formation or under consideration. These schools also will provide additional capacity to address the public health workforce.
shortage, although usually these new ventures are more expensive on a per student basis than adding capacity as a marginal cost to existing school infrastructure.

Additionally, while graduate education is the traditional and gold-standard approach to training public health professionals, schools’ capacity to offer short courses and certificate programs should be expanded to meet existing professionals’ needs. However, training budgets are very limited for most health departments and federal funding is waning in this area.

Further, additional efforts are needed to deliver public health education to cross-disciplinary professions. Increasing undergraduate public health education is one way of availing basic training to all health professions’ students, as well as those in policy-related fields of study. Joint degrees are also offered in disciplines including medicine, veterinary medicine, dentistry, law, nursing, business, public administration, public policy, and social work, amongst others. An example of why this cross-training is so critical comes from the veterinary medicine field, where an estimated 75% of emerging diseases are zoonotic.(17) The workforce needs individuals who recognize future threats, and resources are needed to support programs to train this workforce.

**Increase the diversity of the public health workforce.** Large disparities in health indicators exist among racial/ethnic groups, and studies show that increasing the number of health professionals from the groups with these poor health indicators will help to eliminate the disparities. To address this disparity, the NIH Center for Minority Health and Health Disparities and other funding agencies should offer post-doctoral training opportunities for under-represented minorities (and non-minorities) who are involved in health disparities research. Further, NIH should establish a loan forgiveness program specific to public health graduate students whose work focuses on the elimination of racial and ethnic health disparities.

**Create a U.S. Global Health Service.** As noted above, the international public health workforce is facing crippling shortages. Establishing a U.S. Global Health Service would help to coordinate U.S. efforts to assist our global neighbors. The U.S. Global Health Service would serve as the umbrella organization for a Global Health Service Corps, a Health Workforce Needs Assessment, a Fellowship Program, a Loan Repayment Program, a Twinning Program, and a Clearinghouse.(18) These components would contribute to growing the international public health workforce in the U.S., but also from within the countries themselves.

**Provide funding for efforts to track the public health workforce.** The most recent enumeration of the public health workforce was conducted by HRSA in 2000, and the previous enumeration was completed in 1980.(5, 6) Public health needs a legislative mandate for data collection and workforce studies, or a federal agency regularly collecting enumeration data. This institutionalized, periodic enumeration or census would provide better data on the size of the public health workforce, which would be used to improve descriptions of current demographics of the public health workforce, identify shortages and surpluses, track trends over time, and forecast future needs. Further, improved public health enumeration data could guide students’ decisions regarding which aspects of public health to pursue, better ensuring the future of the public health workforce.
REFERENCES